HOUSE SUBSTITUTE

FOR

SENATE COMMITTEE SUBSTITUTE

FOR

SENATE BILLS NOS. 915, 710 & 907

AN ACT

2	To repeal sections 142.803, 144.020, 144.021
3	144.440, 144.805, 155.080 and 226.200, RSMo,
4	and to enact in lieu thereof thirteen new
5	sections relating to measures to increase
6	funding for transportation, with a referendur
7	clause, effective date and a contingent
8	termination date for certain sections.

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BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI, AS FOLLOWS:

Section A. Sections 142.803, 144.020, 144.021, 144.440, 144.805, 155.080, and 226.200, RSMo, are repealed and thirteen new sections enacted in lieu thereof, to be known as sections 37.095, 37.096, 43.272, 142.803, 144.020, 144.021, 144.440, 144.805, 155.080, 226.200, 226.1000, 226.1002, and 307.402, to read as follows:

37.095. Provisions of section 37.090, RSMo,
notwithstanding, all proceeds generated by the sale of a surplus
vehicle, except proceeds generated from the department of
transportation, the department of conservation, the Missouri
state highway patrol, and all state colleges and universities,
may be deposited in the state treasury to the credit of the

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EXPLANATION-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in boldface type in the above law is new proposed language.

1	office of administration revolving administrative trust fund and
2	credited to the state agency owning the vehicle at the time of
3	sale. Upon appropriation, moneys credited to agencies from the
4	sale of surplus state fleet vehicles shall be used solely for the
5	purchase of vehicles for the respective agency.

- 37.096. 1. As used in this section, the following terms mean:
- (1) "Commissioner", the commissioner of the office of administration;

- (2) "Fleet manager", the state vehicle fleet manager created pursuant to subsection 2 of this section;
- (3) "State vehicle fleet", all vehicles used by the state
 or titled to the state for the purpose of conducting state
 business;
- (4) "Vehicle", as defined pursuant to section 301.010, RSMo.
 - 2. There is hereby created within the office of

 administration the position of state vehicle fleet manager. The

 fleet manager shall be appointed by the commissioner of

 administration pursuant to chapter 36, RSMo.
 - 3. The fleet manager shall institute and supervise a state vehicle fleet tracking system in which the cost of owning and operating each state vehicle is documented by the agency owning the vehicle. All state agencies shall report the purchase and

the sale of any vehicle to the fleet manager and provide any additional information requested by the fleet manager in the format, manner, and frequency determined by the office of administration. The fleet manager shall have the authority to suspend any agency's use of its credits established pursuant to section 37.095 if the agency does not comply with the requirements of this section or section 307.402, RSMo, until he or she is satisfied that such compliance is achieved.

- 4. The fleet manager shall submit an annual report to the speaker of the house of representatives, the president pro tempore of the senate, and the governor before January thirty-first of each year. The fleet manager's report shall consist of the status of the state vehicle fleet and any recommendations for improvements and changes necessary for more efficient management of the fleet.
- 5. The office of administration shall establish guidelines for determining the most cost-effective and reasonable mode of travel under the circumstances for single trips from the following options: passenger rail; vehicle rental; fleet checkout; and reimbursement for personal car use.
- 6. The commissioner shall issue policies governing the acquisition, assignment, use, replacement, and maintenance of state-owned vehicles.
 - 7. Each agency shall pay a state vehicle fleet fee, as

determined by the office of administration, for each vehicle it

owns for the purpose of funding the state vehicle fleet tracking

system and for other administrative expenses incurred in

management of the state vehicle fleet. Any agency that owns at

least one thousand vehicles shall receive a credit against the

state vehicle fleet fee for the internal fleet management

services performed by such agency, provided such agency furnishes

all information required by the fleet manager.

- 8. State agencies shall be responsible for ensuring that state vehicles are used only for state business and not for private purposes.
- 43.272. 1. There is hereby created in the state treasury
 the "Missouri State Highway Patrol Fund", which shall consist of
 moneys distributed pursuant to subsection 3 of section 144.020,

 RSMo. The fund shall be administered by the department of public
 safety. Upon appropriation, moneys in the fund shall be used
 exclusively for purposes authorized in this chapter.
- 2. Notwithstanding the provisions of section 33.080, RSMo, to the contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund.
- 3. The state treasurer shall invest moneys in the fund in the same manner as other funds are invested. Any interest and moneys earned on such investments shall be credited to the fund.
 - 142.803. 1. A tax is levied and imposed on all motor fuel

used or consumed in this state as follows:

- (1) Motor fuel, seventeen cents per gallon. [Beginning April 1, 2008, the tax rate shall become eleven cents per gallon;]
 - (2) Alternative fuels, not subject to the decal fees as provided in section 142.869, with a power potential equivalent of motor fuel. In the event alternative fuel, which is not commonly sold or measured by the gallon, is used in motor vehicles on the highways of this state, the director is authorized to assess and collect a tax upon such alternative fuel measured by the nearest power potential equivalent to that of one gallon of regular grade gasoline. The determination by the director of the power potential equivalent of such alternative fuel shall be prima facie correct;
 - (3) Aviation fuel used in propelling aircraft with reciprocating engines, nine cents per gallon as levied and imposed by section 155.080, RSMo, to be collected as required under this chapter.
 - 2. All taxes, surcharges and fees are imposed upon the ultimate consumer, but are to be precollected as described in this chapter, for the facility and convenience of the consumer. The levy and assessment on other persons as specified in this chapter shall be as agents of this state for the precollection of the tax.

3. In addition to the tax levied and imposed pursuant to subdivision (1) of subsection 1 of this section, an additional tax of three cents per gallon is hereby levied and imposed on motor fuel used or consumed in this state. The revenue derived from the additional tax of three cents per gallon imposed pursuant to this subsection shall be distributed and used as provided in article IV, section 30(a) of the Missouri Constitution. The additional tax imposed pursuant to this subsection is imposed upon the ultimate consumer, but is to be precollected as described in this chapter, for the facility and convenience of the consumer. The levy and assessment on other persons as specified in this chapter shall be as agents of this state for the precollection of the tax. The additional revenue derived from the tax imposed by this subsection shall not be part of the total state revenue within the meaning of article X, sections 17 and 18 of the Missouri Constitution. The expenditure of this revenue shall not be an expense of state government pursuant to article X, section 20 of the Missouri Constitution. The additional tax imposed by this section shall expire on December 31, 2022.

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144.020. 1. A tax is hereby levied and imposed upon all sellers for the privilege of engaging in the business of selling tangible personal property or rendering taxable service at retail in this state. The rate of tax shall be as follows:

(1) Upon every retail sale in this state of tangible personal property, including but not limited to motor vehicles,

trailers, motorcycles, mopeds, motortricycles, boats and outboard motors, a tax equivalent to four percent of the purchase price paid or charged, or in case such sale involves the exchange of property, a tax equivalent to four percent of the consideration paid or charged, including the fair market value of the property exchanged at the time and place of the exchange, except as otherwise provided in section 144.025;

- (2) A tax equivalent to four percent of the amount paid for admission and seating accommodations, or fees paid to, or in any place of amusement, entertainment or recreation, games and athletic events;
- (3) A tax equivalent to four percent of the basic rate paid or charged on all sales of electricity or electrical current, water and gas, natural or artificial, to domestic, commercial or industrial consumers;
- (4) A tax equivalent to four percent on the basic rate paid or charged on all sales of local and long distance telecommunications service to telecommunications subscribers and to others through equipment of telecommunications subscribers for the transmission of messages and conversations and upon the sale, rental or leasing of all equipment or services pertaining or incidental thereto; except that, the payment made by telecommunications subscribers or others, pursuant to section 144.060, and any amounts paid for access to the Internet or interactive computer services shall not be considered as amounts paid for telecommunications services;

(5) A tax equivalent to four percent of the basic rate paid or charged for all sales of services for transmission of messages of telegraph companies;

- (6) A tax equivalent to four percent on the amount of sales or charges for all rooms, meals and drinks furnished at any hotel, motel, tavern, inn, restaurant, eating house, drugstore, dining car, tourist cabin, tourist camp or other place in which rooms, meals or drinks are regularly served to the public;
- (7) A tax equivalent to four percent of the amount paid or charged for intrastate tickets by every person operating a railroad, sleeping car, dining car, express car, boat, airplane and such buses and trucks as are licensed by the division of motor carrier and railroad safety of the department of economic development of Missouri, engaged in the transportation of persons for hire;
- (8) A tax equivalent to four percent of the amount paid or charged for rental or lease of tangible personal property, provided that if the lessor or renter of any tangible personal property had previously purchased the property under the conditions of "sale at retail" as defined in subdivision [(8)] (10) of section 144.010 or leased or rented the property and the tax was paid at the time of purchase, lease or rental, the lessor, sublessor, renter or subrenter shall not apply or collect the tax on the subsequent lease, sublease, rental or subrental receipts from that property. The purchase, rental or lease of motor vehicles, trailers, motorcycles, mopeds, motortricycles,

boats, and outboard motors shall be taxed and the tax paid as provided in this section and section 144.070. In no event shall the rental or lease of boats and outboard motors be considered a sale, charge, or fee to, for or in places of amusement, entertainment or recreation nor shall any such rental or lease be subject to any tax imposed to, for, or in such places of amusement, entertainment or recreation. Rental and leased boats or outboard motors shall be taxed [under the provisions of] pursuant to the sales tax laws as provided under such laws for motor vehicles and trailers. Tangible personal property which is exempt from the sales or use tax [under] pursuant to section 144.030 upon a sale thereof is likewise exempt from the sales or use tax upon the lease or rental thereof.

- 2. All tickets sold which are sold [under the provisions of] <u>pursuant to</u> sections 144.010 to 144.525 which are subject to the sales tax shall have printed, stamped or otherwise endorsed thereon, the words "This ticket is subject to a sales tax.".
- 3. (1) In addition to the tax levied and imposed pursuant to subdivisions (1) to (8) of subsection 1 of this section, an additional tax of three-fourth of one percent is hereby levied and imposed upon all sellers for the privilege of engaging in the business of selling tangible personal property or rendering taxable service at retail in this state, there is hereby levied and imposed upon every person for the privilege of using the highways or waterways of this state an additional tax equivalent to three-fourths of one percent of the purchase price, as defined

1	in section 144.070, which is paid and charged on new and used
2	motor vehicles, trailers, boats, and outboard motors purchased or
3	acquired for use on the highways or waters of this state which
4	are required to be registered pursuant to the laws of Missouri.
5	Except for the revenue derived from the additional three-fourths
6	of one percent rate imposed upon the sale of motor vehicles,
7	trailers, motorcycles, and motortricycles, which shall be
8	distributed pursuant to section 226.1000, RSMo, and the
9	additional three-fourths of one percent imposed upon the purchase
10	price of new and used motor vehicles, trailers, boats, and
11	outboard motors for the privilege of using the highways or
12	waterways of this state, which shall be distributed pursuant to
13	article IV, section 30(b) of the Missouri Constitution, the
14	revenue derived from the additional three-fourths of one percent
15	rate imposed pursuant to this section shall be deposited and used
16	exclusively as follows:

(a) One-sixteenth of such revenue to be deposited in the Missouri state highway patrol fund; these funds shall not reduce or offset any future appropriation to the Missouri state highway patrol and shall be in addition to any appropriation for the Missouri state highway patrol.

- (b) Ten percent of such revenue to be deposited in the state transportation fund;
- (c) The remainder of such revenue to be deposited in the state road fund.
 - (2) The additional revenue derived from the tax imposed by

within the meaning of article X, sections 17 and 18 of the

Missouri Constitution. The expenditure of this revenue shall not

be an expense of state government pursuant to article X, section

20 of the Missouri Constitution. The additional tax imposed by

this subsection shall expire on December 31, 2022.

144.021. The purpose and intent of sections 144.010 to 144.510 is to impose a tax upon the privilege of engaging in the business, in this state, of selling tangible personal property and those services listed in section 144.020. The primary tax burden is placed upon the seller making the taxable sales of property or service and is levied at the rate provided for in section 144.020. Excluding sections 144.070, 144.440 and 144.450, the extent to which a seller is required to collect the tax from the purchaser of the taxable property or service is governed by section 144.285 and in no way affects sections 144.080 and 144.100, which require all sellers to report to the director of revenue their "gross receipts", defined herein to mean the aggregate amount of the sales price of all sales at retail, and remit tax at four and three-fourths percent of their gross receipts.

144.440. 1. In addition to all other taxes now or hereafter levied and imposed upon every person for the privilege of using the highways or waterways of this state, there is hereby levied and imposed a tax equivalent to four and three-fourths percent of the purchase price, as defined in section 144.070,

which is paid or charged on new and used motor vehicles,

trailers, boats, and outboard motors purchased or acquired for

use on the highways or waters of this state which are required to

be registered under the laws of the state of Missouri.

- 2. At the time the owner of any such motor vehicle, trailer, boat, or outboard motor makes application to the director of revenue for an official certificate of title and the registration of the same as otherwise provided by law, he shall present to the director of revenue evidence satisfactory to the director showing the purchase price paid by or charged to the applicant in the acquisition of the motor vehicle, trailer, boat, or outboard motor, or that the motor vehicle, trailer, boat, or outboard motor is not subject to the tax herein provided and, if the motor vehicle, trailer, boat, or outboard motor is subject to the tax herein provided, the applicant shall pay or cause to be paid to the director of revenue the tax provided herein.
- 3. In the event that the purchase price is unknown or undisclosed, or that the evidence thereof is not satisfactory to the director of revenue, the same shall be fixed by appraisement by the director.
- 4. No certificate of title shall be issued for such motor vehicle, trailer, boat, or outboard motor unless the tax for the privilege of using the highways or waters of this state has been paid or the vehicle, trailer, boat, or outboard motor is

registered under the provisions of subsection 5 of this section.

- 5. The owner of any motor vehicle, trailer, boat, or outboard motor which is to be used exclusively for rental or lease purposes may pay the tax due thereon required in section 144.020 at the time of registration or in lieu thereof may pay a use tax as provided in sections 144.010, 144.020, 144.070 and 144.440. A use tax shall be charged and paid on the amount charged for each rental or lease agreement while the motor vehicle, trailer, boat, or outboard motor is domiciled in the state. If the owner elects to pay upon each rental or lease, he shall make an affidavit to that effect in such form as the director of revenue shall require and shall remit the tax due at such times as the director of revenue shall require.
- 6. In the event that any leasing company which rents or leases motor vehicles, trailers, boats, or outboard motors elects to collect a use tax, all of its lease receipt would be subject to the use tax, regardless of whether or not the leasing company previously paid a sales tax when the vehicle, trailer, boat, or outboard motor was originally purchased.
- 7. The provisions of this section, and the tax imposed by this section, shall not apply to manufactured homes.
- 144.805. 1. In addition to the exemptions granted pursuant to the provisions of section 144.030, there shall also be specifically exempted from the provisions of sections 144.010 to

144.525, sections 144.600 to 144.748, and section 238.235, RSMo, and the provisions of any local sales tax law, as defined in section 32.085, RSMo, and from the computation of the tax levied, assessed or payable pursuant to sections 144.010 to 144.525, sections 144.600 to 144.748, and section 238.235, RSMo, and the provisions of any local sales tax law, as defined in section 32.085, RSMo, all sales of aviation jet fuel in a given calendar year to common carriers engaged in the interstate air transportation of passengers and cargo, and the storage, use and consumption of such aviation jet fuel by such common carriers, if such common carrier has first paid to the state of Missouri, in accordance with the provisions of this chapter, state sales and use taxes pursuant to the foregoing provisions and applicable to the purchase, storage, use or consumption of such aviation jet fuel in a maximum and aggregate amount of one million five hundred thousand dollars of state sales and use taxes in such calendar year.

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2. To qualify for the exemption prescribed in subsection 1 of this section, the common carrier shall furnish to the seller a certificate in writing to the effect that an exemption pursuant to this section is applicable to the aviation jet fuel so purchased, stored, used and consumed. The director of revenue shall permit any such common carrier to enter into a direct-pay agreement with the department of revenue, pursuant to which such

common carrier may pay directly to the department of revenue any applicable sales and use taxes on such aviation jet fuel up to the maximum aggregate amount of one million five hundred thousand dollars in each calendar year. The director of revenue shall adopt appropriate rules and regulations to implement the provisions of this section, and to permit appropriate claims for refunds of any excess sales and use taxes collected in calendar year 1993 or any subsequent year with respect to any such common carrier and aviation jet fuel.

- 3. The provisions of this section shall apply to all purchases and deliveries of aviation jet fuel from and after May 10, 1993.
- 4. [Effective September 1, 1998,] All sales and use tax revenues upon aviation jet fuel received pursuant to this chapter, less the amounts specifically designated pursuant to the constitution or pursuant to section 144.701, for other purposes, shall be deposited to the credit of the aviation trust fund established pursuant to section 305.230, RSMo[; provided however, the amount of such state sales and use tax revenues deposited to the credit of such aviation trust fund shall not exceed five million dollars in each calendar year].
- 5. The provisions of this section and section 144.807 shall expire on December 31, [2003] $\underline{2008}$.
 - 155.080. 1. There is hereby imposed a use tax on each

gallon of aviation fuel used in propelling aircraft with reciprocating engines. The tax is imposed at the rate of nine cents per gallon. Such tax is to be collected and remitted to this state or paid to this state in the same manner and method and at the same time as is prescribed by chapter 142, RSMo, for the collection of the motor fuel tax imposed on each gallon of motor fuel used in propelling motor vehicles upon the public highways of Missouri.

- 2. All applicable provisions contained in chapter 142, RSMo, governing administration, collection and enforcement of the state motor fuel tax shall apply to this section, including but not limited to reporting, penalties and interest.
- 3. Each commercial agricultural aircraft operator may apply for a refund of the tax it has paid for aviation fuel used in a commercial agricultural aircraft. All such applications for refunds shall be made in accordance with the procedures specified in chapter 142, RSMo, for refunds of motor fuel taxes paid. If any person who is eligible to receive a refund of aviation fuel tax fails to apply for a refund as provided in chapter 142, RSMo, [he makes a gift of his refund to the aviation trust fund] the refund amount shall be deposited to the credit of the aviation trust fund pursuant to section 305.230, RSMo.
- 226.200. 1. There is hereby created a "State Highways and Transportation Department Fund" into which shall be paid or

transferred all state revenue derived from highway users as an incident to their use or right to use the highways of the state, including all state license fees and taxes upon motor vehicles, trailers, and motor vehicle fuels, and upon, with respect to, or on the privilege of the manufacture, receipt, storage, distribution, sale or use thereof (excepting the sales tax on motor vehicles and trailers, and all property taxes), and all other revenue received or held for expenditure by or under the department of transportation or the state highways and transportation commission, except:

(1) Money arising from the sale of bonds;

- (2) Money received from the United States government; or
- (3) Money received for some particular use or uses other than for the payment of principal and interest on outstanding state road bonds.
- 2. Subject to the limitations of subsection 3 of this section, from said fund shall be paid or credited the cost:
- (1) [Of collection of all said state revenue derived from highway users as an incident to their use or right to use the highways of the state;
- (2)] Of maintaining the state highways and transportation commission;
- [(3)] (2) Of maintaining the state transportation department;

[(4)] <u>(3)</u> Of any workers' compensation for state transportation department employees;

- [(5)] $\underline{(4)}$ Of the share of the transportation department in any retirement program for state employees, only as may be provided by law; and
- [(6)] <u>(5)</u> Of administering and enforcing any state motor vehicle laws or traffic regulations.
- 3. [For all future fiscal years,] The total amount of appropriations from the state highways and transportation department fund for all state offices and departments, except for the Missouri highway patrol and the division of motor carrier and railroad safety, shall [not exceed the total amount appropriated for such offices and departments from said fund for fiscal year 2001] be zero beginning the first fiscal year following voter approval of this act and for all fiscal years thereafter.

 Amounts so diverted from the state offices and departments shall be replaced by general revenue subject to appropriations.
- 4. The provisions of subsection 3 of this section shall not apply to appropriations from the state highways and transportation department fund to the highways and transportation commission and the state transportation department or to appropriations to the office of administration for department of transportation employee fringe benefits and OASDHI payments, or to appropriations to the department of revenue for motor vehicle

fuel tax refunds under chapter 142, RSMo, or to appropriations to
the department of revenue for refunds or overpayments or
erroneous payments from the state highways and transportation
department fund.

- 5. All interest earned upon the state highways and transportation department fund shall be deposited in and to the credit of such fund.
- 6. Any balance remaining in said fund after payment of said costs shall be transferred to the state road fund.
- 7. Notwithstanding the provisions of subsection 2 of this section to the contrary, any funds raised as a result of increased taxation pursuant to sections 142.025 and 142.372, RSMo, after April 1, 1992, shall not be used for administrative purposes or administrative expenses of the transportation department.
- 226.1000. Notwithstanding the provisions of section
 144.701, RSMo, one-half of all of the revenue derived from the
 tax imposed by sections 144.010 to 144.430, RSMo, on all motor
 vehicles, trailers, motorcycles, mopeds and motortricycles shall
 be dedicated for highway and transportation use and distributed
 pursuant to subsection 2 of section 30(b) of article IV of the
 Missouri Constitution. One-half of the revenue derived from the
 rate of one cent on the dollar of the tax imposed by sections
 144.010 to 144.430, RSMo, on all motor vehicles, trailers,

motorcycles, mopeds and motortricycles shall be held and
distributed in the manner provided in sections 144.701 and

163.031, RSMo. Beginning on the effective date of this act, all
of the remaining revenue derived from the tax imposed by sections

144.010 to 144.430, RSMo, on all motor vehicles, trailers,
motorcycles, mopeds and motortricycles, shall be credited to the
state road fund as provided in section 226.220.

226.1002. Beginning July 1, 2003, there shall be a moratorium on the closing of all state maintenance sheds operated by the department of transportation for a period of three years.

One year following the effective date of this act, the department of transportation shall report on the total number of state maintenance sheds within the state, the costs of operating the maintenance sheds and what the department's plans are for the future operations of the maintenance sheds. This report shall be delivered to the individual members of the general assembly.

Copies of the report shall also be delivered to the governor, state auditor and the state librarian.

307.402. All state agencies owning motor vehicles shall be responsible for obtaining an inspection of each of their vehicle's mechanism and equipment in accordance with sections

307.350 to 307.402, RSMo, and obtaining a certificate of inspection and approval and a sticker, seal, or other device from a duly authorized official inspection station.

Section B. This act is hereby submitted to the qualified voters of this state for approval or rejection at a special election which is hereby ordered and which shall be held and conducted on the first Tuesday in August, 2002, pursuant to the laws and constitutional provisions of this state applicable to general elections and this act shall become effective on the first day of January after the provisions of this act have been approved by a majority of the votes cast thereon at such election and not otherwise.

Section C. The additional revenue provided by sections 142.803, 144.020, 144.021, 144.440, and 226.1000 of section A of this act shall not be part of the "total state revenue" within the meaning of sections 17 and 18 of article X of this constitution. The expenditure of this revenue shall not be an "expense of state government" under section 20 of article X of this constitution.

Section D. At the general election on the Tuesday next following the first Monday in November, 2012, the secretary of state shall submit to the electors of this state the question "Shall the additional revenues for transportation be renewed and extended?". If a majority of the votes cast thereon is for the affirmative the additional revenues shall be continued. If a majority of the votes cast thereon is for the negative, the rates included in sections 142.803, 144.020, 144.021, 144.440, and

226.1000 directing deposit and use of revenues pursuant to this act shall expire on July first following the election and return to the provisions in effect on January 1, 2002. If a majority of the votes cast thereon is for the negative, the motor fuel tax rate provided for in section 142.803 shall expire on July first following the election and return to seventeen cents per gallon.

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